



Targeted amendment of the Waste Framework Directive Food waste part



Rationale for food aspect of WFD revision

- Targeted amendment of the Waste Framework Directive (WFD) to contribute to the ambition of the European Green Deal in terms of reducing waste generation and the transition to a circular economy, **focusing on two resource intensive sectors: textiles and food.**
- The EU and its Member States committed to achieving Sustainable Development Goal **(SDG) Target 12.3 to halve per capita global food waste** at the retail and consumer levels and reduce food losses along production and supply chains, including post-harvest losses, by 2030.
- The WFD, as revised in 2018, requires the Commission **to consider the feasibility of establishing a Union-wide food waste reduction target** to be met by 2030 and prepare, if appropriate, a legislative proposal
- In 2020 [Farm to Fork Strategy](#) Commission commits to setting a baseline and propose legally binding targets to reduce food waste across the EU

Problem definition

Despite the growing awareness of the negative impacts and consequences of food waste, political commitments made at EU and Member State levels and EU measures implemented since the 2015 CEAP, **food waste generation is not decreasing as required** to make significant progress towards SDG Target 12.3.

Objectives

- **assign clear responsibility to Member States for accelerating reduction of food waste** along the food supply chain and in households, **in their respective territories**, and thus make a solid contribution towards achieving SDG Target 12.3.
- **ensure sufficient and consistent response by all Member States to reduce food waste**, in line with that of front-runners.

Food waste part:

Legal text

Content of the proposal – food waste part

- Article 1 – Amendments of the WFD – food waste

	Article 9a	Prevention of food waste generation (1) General provisions (2-3) Monitoring (same provisions as in 2018) Targets (4) Target levels (5-6) Earlier baseline (7) Revision clause
	Article 29a	Food waste prevention programmes (1) Review of FWPP (2) Designation of competent authority

Food waste – general provisions

Article 9a

Prevention of food waste generation

1. *Member States shall take appropriate measures to prevent generation of food waste in primary production, in processing and manufacturing, in retail and other distribution of food, in restaurants and food services as well as in households. Those measures shall include the following:*

- (a) **developing and supporting behavioural change interventions** to reduce food waste, and information campaigns to raise awareness about food waste prevention;
- (b) **identifying and addressing inefficiencies in the functioning of the food supply chain** and support cooperation amongst all actors, **while ensuring a fair distribution of costs and benefits of prevention measures;**
- (c) *encouraging food donation and other redistribution for human consumption, prioritising human use over animal feed and the reprocessing into non-food products;*
- (d) **supporting training and skills development as well as facilitating access to funding opportunities,** in particular for small and medium sized enterprises and social economy actors.

Food waste – targets

Article 9a

4. Member States shall take the necessary and appropriate measures to achieve, by 31 December 2030, the following food waste reduction targets at national level:
 - (a) reduce the generation of food waste in **processing and manufacturing by 10 %** in comparison to the amount generated in 2020;
 - (b) reduce the generation of food waste per capita, **jointly in retail and other distribution of food, in restaurants and food services and in households, by 30 %** in comparison to the amount generated in 2020.

Food waste – earlier baseline and revision clause

Article 9a

5. Where a Member State can provide data for a reference year **prior to 2020**, which have been collected using methods comparable to the methodology and minimum quality requirements for the uniform measurement of levels of food waste as set out in the Commission Delegated Decision (EU) 2019/1597, **an earlier reference year may be used**. The Member State shall notify the Commission and the other Member States of its intention to use an earlier reference year within 18 months of the entry into force of this Directive and shall provide the Commission with the data and measurement methods used to collect them.
6. When the Commission considers that the **data do not comply** with the conditions set out in paragraph 5, it shall, **within 6 months of the receipt of a notification** made in accordance with paragraph 5, **adopt a decision requesting the Member State to either use 2020 or a year other** than that proposed by the Member State as reference year.
7. **By 31 December 2027**, the Commission **shall review the targets to be reached by 2030**, laid down in paragraph 4, with a view, if appropriate, **to modify** and/or **extend them to other stages** of the food supply chain, and to **consider setting new targets beyond 2030**. To that end, the Commission shall submit a report to the European Parliament and to the Council, accompanied, if appropriate, by a legislative proposal.’;

Food waste – early warning report

(1) in Article 11b, paragraph 1 is replaced by the following:

- ‘1. The Commission shall, in cooperation with the European Environment Agency, draw up reports on the progress towards the attainment of the targets laid down in Article 9a(4), Article 11(2), points (c), (d), and (e), and Article 11 (3) at the latest three years before each deadline laid down therein.’;

2. *The reports referred to in paragraph 1 shall include the following:*

(a) an estimation of the attainment of the targets by each Member State;

(b) a list of Member States at risk of not attaining the targets within the respective deadlines, accompanied by appropriate recommendations for the Member States concerned;

(c) examples of best practices that are used throughout the Union which could provide guidance for progressing towards attaining the targets.

Food waste – prevention programmes

‘Article 29a

Food waste prevention programmes

1. By [*P.O. insert date of two years after entry into force of this amending Directive*], Member States shall **review and adapt their food waste prevention programmes**, with a view of attaining the targets provided for in Article 9a(4). Those programmes shall at least contain the measures laid down in Article 9(1) and 9a(1)) and, where relevant, the measures listed in Annexes IV and IVa.
2. Each Member State shall **designate the competent authorities responsible for the coordination** of the food waste reduction measures implemented in order to reach the target set out in Article 9a(4) and inform accordingly the Commission by [*P.O. insert the date of within three months after the entry into force of this amending Directive*]. The Commission shall subsequently publish that information on the relevant EU website.’;

Food waste part:

views of co-legislators

Opinions – EESC and COR

- **EESC:**
 - Opinion adopted on 25 October
 - Key change: the reduction of food waste should only apply to avoidable waste
 - <https://www.eesc.europa.eu/en/our-work/opinions-information-reports/opinions/revision-eu-waste-framework-directive>
- **COR – no opinion yet**

Views of co-legislators – European Parliament

- **Rapporteur: Anna Zalewska (ECR/PL)**
- **Draft report available – key amendment: postpone targets by 5 years (to 2035)**
- **discussed in ENVI Cttee on 24 October (morning)**
https://multimedia.europarl.europa.eu/en/webstreaming/committee-on-environment-public-health-and-food-safety_20231024-0845-COMMITTEE-ENVI
- **and AGRI Cttee on 25 October (morning).**
https://multimedia.europarl.europa.eu/en/webstreaming/agri-committee-meeting_20231025-0900-COMMITTEE-AGRI
- **Deadline for amendments - 26 October.**

European Parliament - Main items discussed

- **Why not 50% reduction target?**
- **Pertinence of joint target (retail and consumption)**
- **Need to focus on avoidable food waste**
- **Need to support consumer behavioural change (including date marking)**
- **How to deal with primary production?**
- **2020 as a baseline and data quality**
- **Ensure coherence with revision of Packaging Directive**

- **[Procedure File: 2023/0234\(COD\) | Legislative Observatory | European Parliament \(europa.eu\)](#)**

Views of co-legislators - Council

- **Led by ENV Council but also discussed in AGRIFISH Council.**
- **Views generally positive, but no details available yet**
 - **Discussion ENV (short) of 16 October**
<https://video.consilium.europa.eu/event/en/27112>
 - **Discussion AGRIFISH (long) of 23 October**
<https://video.consilium.europa.eu/event/en/27120>
- **Main items discussed:**
 - **2020 as a baseline year**
 - **Data comparability**
 - **Focus on total food waste vs edible parts of food**
 - **Mixed views re target levels (for some, need to align with SDG)**
 - **Some question absence of target for primary production**

Thank you! Keep in touch



https://ec.europa.eu/food/safety/food-waste_en



https://ec.europa.eu/food/safety/food_waste/eu-food-loss-waste-prevention-hub/



[@Food_EU](#)



EU Health and Food Safety



© European Union 2023

Unless otherwise noted the reuse of this presentation is authorised under the [CC BY 4.0](#) license. For any use or reproduction of elements that are not owned by the EU, permission may need to be sought directly from the respective right holders.