

2019 Annual Report on the General Surveillance of LLCotton25 cotton in the EU

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Represented by
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ANNUAL REPORT ON THE GENERAL SURVEILLANCE OF LLCOTTON25 COTTON IN THE EU

1. General Information

- 1.1 Crop/trait(s): LLCotton25 Cotton / Glufosinate-ammonium herbicide tolerance**
- 1.2 Decision authorisation number pursuant to Directive 2001/18/EC and number and date of consent pursuant to Directive 2001/18/EC: NA¹**
- 1.3 Decision authorisation number and date of authorisation pursuant to Regulation (EC) No 1829/2003: Commission Decision 2008/837/EC of 29 October 2008**
- 1.4 Unique identifier: ACS-GHØØ1-3**
- 1.5 Reporting Period from: July 2018 to June 2019**
- 1.6 Other monitoring reports have been submitted in respect of Cultivation: No**

2. Executive Summary

On 29 October 2008, Commission Decision 2008/837/EC² (as amended by Commission Implementing Decision (EU) 2019/1195³ addressed to BASF SE) authorised the placing on the market of LLCotton25 cotton pursuant to Regulation (EC) No 1829/2003 of the European Parliament and of the Council. This authorisation covers the following products:

- a) foods and food ingredients containing, consisting of, or produced from LLCotton25 cotton;
- b) feed containing, consisting of, or produced from LLCotton25 cotton;
- c) products other than food and feed containing or consisting of LLCotton25 cotton for the same uses as any other cotton with the exception of cultivation.

In accordance with Directive 2001/18/EC and Article 4 of Commission Decision 2008/837/EC, the authorisation holder for LLCotton25 cotton, shall ensure that the monitoring plan, contained in the application and consisting of a general surveillance plan, is put in place and implemented. In addition, Article 4 of Commission Decision 2008/837/EC stipulates that the authorisation holder shall submit to the Commission annual reports on the implementation and the results of the activities set out in the monitoring plan.

In view of the obligation to submit annual monitoring reports for LLCotton25 cotton, the authorisation holder has undertaken a number of general surveillance activities accompanying

¹ NA: not applicable.

² Commission Decision of 29 October 2008 authorising the placing on the market of products containing, consisting of, or produced from genetically modified LLCotton25 (ACS-GHØØ1-3) pursuant to Regulation (EC) No 1829/2003 of the European Parliament and of the Council (2008/837/EC). *Official Journal of the European Union* L 299/36, 8.11.2008.

³ Commission Implementing Decision (EU) 2019/1195 of 10 July 2019 amending Decisions 2008/730/EC, 2008/837/EC, 2009/184/EC, 2011/354/EU, Implementing Decisions 2012/81/EU, 2013/327/EU, (EU) 2015/690, (EU) 2015/697, (EU) 2015/699, (EU) 2016/1215, (EU) 2017/1208 and (EU) 2017/2451 as regards the authorisation holder and the representative for the placing on the market of genetically modified soybean, cotton, oilseed rape and maize. *Official Journal of the European Union* L 187/43, 12.7.2019.

the placing on the market of LLCotton25 cotton in the EU. An updated status on these activities is given in this annual monitoring report.

To date, the general surveillance accompanying the placing on the market of LLCotton25 cotton indicates that there have been no adverse health or environmental effects associated with the importation or use of LLCotton25 cotton. Therefore, no revisions to the general surveillance plan are considered necessary for LLCotton25 cotton.

3. Uses of GMOs Other Than Cultivation

3.1 Commodity imports into the Community

3.1.1 Commodity crop (GM + non-GM) imports into the Community by country of origin (actuals for the reporting period of July 2018 to June 2019)⁴

Country of origin ⁵	Quantity ⁶ (tons)
Togo	2.482,7
United States*	520,6
Azerbaijan	142,9
All Other Countries	77,2
TOTAL extra-EU	3.223,4

3.1.2 Commodity Crop (GM + non-GM) imports into the Community by country of destination (actuals for the reporting period of July 2018 to June 2019)⁴

Destination country	Quantity ⁶ (tons)
Italy	1.681,6
Spain	1.000,0
United Kingdom	520,6
Romania	21,0
France	0,2
TOTAL	3.223,4

⁴ Source: Eurostat (2019).

⁵ Data are provided for the main exporting countries, which combined make up approximately 98% of total cotton imports. Data for exporting countries where LLCotton25 cotton is authorised for cultivation is marked with “*”.

⁶ The quantities are total EU-28 imports.

3.1.3 Analysis of data provided in tables 3.1.1 and 3.1.2

The authorisation holder, via EuropaBio, has collected EUROSTAT data on cotton imports into the EU for the period of July 2018 to June 2019. According to this data, total extra-EU imports of cotton were 3. 223,4 tons and the main exporters of cotton to the EU were Togo, the United States and Azerbadjan which together accounted for approximately 98% of total extra-EU cotton imports.

For the period of July 2018 to June 2019, LLCotton25 cotton was authorised for cultivation in the United States. The total EU cotton imports from the United States were 520,6 tons. During the period of July 2018 to June 2019, the United States cotton exports to the EU accounted for around 16% of total extra-EU cotton imports (**Table 3.1.1**).

Table 3.1.2 summarizes the total cotton imports from outside the EU-28 by destination. The main import countries for cotton in the EU for the period of July 2018 to June 2019 were Italy, Spain and the United Kingdom. They are accounting together for about 99% of the total cotton imports. Other main import markets of extra-EU cotton were Romania and France.

3.2 General Surveillance

3.2.1 Description of General Surveillance

The current approach used for general surveillance represents the consensus between all authorisation holders within EuropaBio and has been endorsed by the operators involved in the trade of viable cotton commodity (listed in Section 3.2.2).

The authorisation holder is not involved in commodity trade with LLCotton25 cotton. The monitoring methodology hence needs to be predominantly based on collaboration with third parties, such as operators involved in the import, handling and processing of viable LLCotton25 cotton. They are exposed to the imported viable LLCotton25 cotton and therefore are the best placed to observe and report any unanticipated adverse effects in the framework of their routine surveillance of the commodities they handle and use. The routine surveillance is based on the HACCP principles.

Since traders may commingle LLCotton25 cotton with other commercial cotton, including authorised GM cotton, the authorisation holder is working together with other members of the plant biotechnology industry within the European Association of Bioindustries (EuropaBio) and trade associations representing the relevant operators in order to implement a harmonised monitoring methodology. The different parties agreed to collaborate on the following basis:

⇒ The consent holder represented by EuropaBio shall:

- Agree with the operators before adding or amending activities that fall under their responsibility in accordance with the proposed monitoring plan.
- Inform the operators in a timely fashion of any newly approved GM plant products for import and processing under Regulation (EC) No 1829/2003 or Directive 2001/18/EC subject to general surveillance.
- Set up and maintain a website dedicated to operators that provides an overview and detailed information on approved GM plant products subject to general surveillance. The website, hosted on the EuropaBio website under

<https://www.europabio.org/agricultural-biotech/trade-and-approvals/operators-product-information>, contains the following information:

- An introduction to the purpose of the website
- A table giving an overview of all currently approved GM plant products subject to general surveillance
- A profile for every approved GM plant product providing documentation on characteristics and safety, positive EFSA opinion(s) and Commission Decisions(s) authorising the GM plant product in the EU
- A contact point at EuropaBio for information exchange on any of the GM plant products

The website will be regularly updated in order to further facilitate and ensure a transparent process for general surveillance and easy access to relevant information for operators.

- Contact the selected networks of operators annually, providing them with an update on the approved GM plant products subject to general surveillance and reminding them of their agreement to report on any unanticipated adverse effects (or absence thereof).

⇒ The selected networks of operators (European trade associations) shall:

- Inform and remind their member organisations and companies on an annual basis
 - to monitor for potential unanticipated adverse effects
 - to inform and remind their own member companies of this requirement
 - to report back any adverse effect reported to them to the European trade associations
- Report to the consent holders directly or via EuropaBio
 - at least annually, regardless of whether an adverse effect was observed or not
 - immediately any adverse effects reported to them

Consequently, the European trade associations shall notify EuropaBio of the results of the general surveillance on an annual basis. The report shall cover all approved GM plant products subject to general surveillance. EuropaBio shall forward this report to the respective authorisation holders for inclusion in their annual report to the European Commission.

The general surveillance information reported to and collected by the authorisation holder from the European trade associations or other sources shall be analysed for its relevance. Where information indicates the possibility of an unanticipated adverse effect, the authorisation holder will immediately investigate to determine and confirm whether a significant correlation between the effect and LLCotton25 cotton can be established. If the investigation establishes that LLCotton25 cotton was present when the adverse effect was identified, and confirms that LLCotton25 cotton is the cause of the adverse effect, the authorisation holder shall immediately inform the European Commission. The authorisation holder, in collaboration with the European Commission and based on a scientific evaluation of the potential consequences of the observed adverse effect, shall define and implement management measures to protect human and animal health or the environment, as necessary. It is important that the remedial action is proportionate to the significance of the observed effect.

As described in the bullet points above, the authorisation holder shall submit an annual monitoring report including results of the general surveillance in accordance with the

conditions of the authorisation. The report shall contain information on any unanticipated adverse effects that have arisen from handling and use of viable LLCotton25 cotton.

The report will include a scientific evaluation of the confirmed adverse effect, a conclusion of the safety of LLCotton25 cotton and, as appropriate, the measures that were taken to ensure the safety of human and animal health or the environment.

3.2.2 Details of industry, environmental, food and/or feed related surveillance networks used during General Surveillance

The authorisation holder, together with other members of the plant biotechnology industry and EuropaBio, will implement general surveillance of viable GM cotton, including LLCotton25 cotton, with the help of the selected networks described below, according to the methodology outlined in the authorisation holder's general surveillance plan and as detailed in Section 3.2.1. The following networks are currently involved:

⇒ *Importers / Traders*

COCERAL is the European association of trade in cereals, rice, feedstuffs, oilseeds, olive oil, oils and fats and agrosupply. It represents the interests of the European collectors, traders, importers, exporters and port silo storekeepers of the above mentioned agricultural products. The main importers of cereals and feedstuffs into the EU are members of COCERAL.

Also see: <http://www.coceral.com>

⇒ *Silo Operators*

UNISTOCK is the European association representing professional storekeepers for agribulk commodities within the EU. UNISTOCK full and extraordinary members are present in twelve countries and UNISTOCK is itself a full member of COCERAL. Commodity imports enter the EU by sea and transit through sea-port silos. The main storekeepers managing these silos are members of UNISTOCK.

Also see: <http://www.unistock.be/>

⇒ *Processors*

FEDIOL, the federation of the EU vegetable Oil and Protein Meal Industry, represents the interests of the European crushers of oilseeds, meal producers and vegetable oil producers/processors.

Also see: <http://www.fediol.eu/>

These associations represent the majority of European operators importing, handling and processing viable cotton commodity. They work closely together with a continuous and efficient flow of communication between them, particularly, through the documentation that needs to accompany any shipment containing GMOs in accordance with the labelling and traceability requirements of Regulation (EC) No 1830/2003, and are therefore best placed to observe and report any unanticipated adverse effects.

Other networks consisting of operators further down the food and feed chain have not been

selected for the general surveillance of viable LLCotton25 cotton, because they focus on processed, non-viable material.

3.2.3 Details of information and/or training provided to importers, traders, handlers, processors, etc.

The authorisation holder directly informed the selected network of operators (i.e. COCERAL, UNISTOCK and FEDIOL) that LLCotton25 cotton was authorised pursuant to Regulation (EC) No 1829/2003 by Commission Decision 2008/837/EC and that a website dedicated to operators that provides an overview and detailed information on the authorised LLCotton25 cotton has been made available as described below.

Specific information concerning the safety, general characteristics and the general surveillance conditions for LLCotton25 cotton was uploaded in a website dedicated to trade associations representing the relevant operators that import, handle and process viable cotton commodity in the EU, providing an overview and detailed information on approved GM plant products subject to general surveillance. The website, hosted on the EuropaBio website under <http://www.europabio.org/agricultural-biotech/trade-and-approvals/operators-product-information> , contains the following information:

- An introduction to the purpose of the website

- A table giving an overview of all currently approved GM plant products subject to general surveillance

- A profile for every approved GM plant product providing documentation on characteristics and safety, positive EFSA opinion(s) and Commission Decision(s) authorising the GM plant product in the EU. The document providing documentation on characteristics and safety for LLCotton25 cotton is attached as Appendix 1 to this annual monitoring report. In line with the general surveillance requirements for LLCotton25 cotton as described in the LLCotton25 cotton monitoring plan, this document also informs operators about the possibility of and consequences arising from accidental spillage of LLCotton25 cotton in the context of its intended uses and alerts the operators to the possibility that accidental spillage of imported cotton grains in ports and crushing facilities may result in the germination and establishment of volunteer plants, including LLCotton25 cotton. In addition, and in order to assist operators importing cotton grain in the EU, the authorisation holder has developed appropriate technical advice how to eradicate cotton volunteers which may include LLCotton25 cotton (Appendix 2).

- A contact point at EuropaBio for information exchange on any of the GM plant products

The website will be regularly updated in order to further facilitate and ensure a transparent process for general surveillance and easy access to relevant information for operators.

3.2.4 Results of General Surveillance

The reporting by the trade associations takes place at the end of their business year, *i.e.* end of June. Therefore, EuropaBio reminded the trade associations to provide their annual report on any occurrence of unanticipated adverse effects arising from the approved GM products, including LLCotton25 cotton placed on the market during the period from July 2018 to June 2019.

The trade associations implemented the monitoring in the framework of their routine surveillance of

the commodities (GM and non-GM) they handle and use. As required in the monitoring plan, they reminded their members *“to monitor for potential unanticipated adverse effects; that, in the framework of their management or safety standards (ISO, HACCP, etc), procedures must be in place and implemented to limit losses and spillage of viable GMOs and to routinely eradicate adventitious populations on their premises – any such adventitious populations, resisting routine eradication procedures, shall be treated as potential adverse effects; To inform and remind their own member companies of this requirement; and to report back any adverse effect reported to them to the European trade associations;”* .

COCERAL, UNISTOCK and FEDIOL members have in place Good Hygiene Practices and Good Manufacturing Practices in their daily operations, at the level of imports, storage, handling, and internal transport of grains and oilseeds commodities, as well as at the level of oilseed crushing and vegetable oil refining, irrespective of the botanical species of the commodity. Such practices form the pre-requisite programmes which are the foundation upon which their HACCP systems are built. Measures implemented in this context to limit losses and spillage of viable grains and oilseeds, as well as clean-up and eradication measures (in case of accidental spillage), allow trade associations to report any adverse effect that would be considered as “unusual” or “unanticipated” and potentially attributable to GMOs.

The trade associations informed EuropaBio in a format that reiterates the terms of the agreement of the general surveillance system and reports on the outcome of the monitoring. The format allows the authorisation holder to comply with the requirement to give evidence to the Commission and the Competent Authorities that the system is in place; that the trade associations are aware of the requirement to monitor; and, that they are providing information on any observed unanticipated adverse effects, if any.

The reports received from COCERAL, UNISTOCK and FEDIOL indicate that no adverse effects were reported from their members, thus implying that no adverse effects were linked to the presence of LLCotton25 cotton in the time period from July 2018 to June 2019 (see Appendix 3 and Appendix 4). Furthermore, no incidents in relation to the placing on the market of LLCotton25 cotton have been reported to EuropaBio or the authorisation holder since July 2018 to date.

3.2.5 Additional Information

Not applicable since no adverse or unanticipated effects were reported.

3.2.6 Review of peer-reviewed publications

The authorisation holder actively monitors peer-reviewed scientific literature related to its products. In the light of the 2019 annual general surveillance report for LLCotton25 cotton, a literature review was performed for the LLCotton25 cotton and the newly expressed protein PAT/*bar*. A broad literature search was performed using a comprehensive collection of bibliographic databases, covering a database entry period from October 1, 2018 to September 30, 2019. Additional sources of information, such as web pages of food safety, agriculture, and biotechnology-related organizations were searched for the period of October 1, 2018 to September 30, 2019, along with the bibliographies of relevant reviews. The references identified were evaluated for potential relevance according to pre-defined criteria.

This literature search identified a total of 49 unique references, which were subject to rapid assessment to exclude obviously irrelevant references. A total of 8 references were progressed for detailed assessment. All 8 references were determined to be irrelevant after detailed review.

No new publications constituted new data on molecular characterization of LLCotton25

cotton and the newly expressed PAT/*bar* protein, nor did they suggest any potential adverse effects on human and animal health or on the environment.

Therefore, this literature search and review of the retrieved publications identified no relevant references that would contradict the existing safety assessment of LLCotton25 cotton or the newly expressed PAT/*bar* protein (Annex I _LLCotton25 Literature Review).

3.3 Case-Specific Monitoring

3.3.1 Description and results of Case-Specific Monitoring (if applicable)

The scientific evaluation of the characteristics of LLCotton25 cotton in the environmental risk assessment (e.r.a.) has shown that the risk for potential adverse effects on human and animal health or the environment is negligible in the context of the intended uses of LLCotton25 cotton. It is therefore considered that there is no need for case-specific monitoring.

3.3.2 Processing (if applicable)

Not applicable.

3.3.3 Monitoring and reporting of adverse effects resulting from accidental spillage (Not applicable)

3.4 Concluding remarks

The information reported to and collected by the authorisation holder within the frame of the general surveillance accompanying the placing on the market of LLCotton25 cotton in the EU indicates that there have been no adverse health or environmental effects associated with the importation or use of LLCotton25 cotton. The reports received from COCERAL, UNISTOCK and FEDIOL show that no adverse effects linked to the presence of LLCotton25 cotton were recorded and no adverse findings from independent research relating to LLCotton25 cotton have been published.

4. Summary of Results and Conclusions

To date, the general surveillance accompanying the placing on the market of LLCotton25 cotton in the EU indicates that there have been no adverse health or environmental effects associated with the importation or use of LLCotton25 cotton.

Taking into account:

- a) the favourable scientific evaluations by scientists and regulatory agencies around the world;
- b) our experience with this product;
- c) the reports from the European trade associations (operators involved in the import, handling and processing of viable LLCotton25 cotton) who are selected as the most appropriate participants in the general surveillance network;
- d) the lack of adverse findings from independent research, available through the public literature;
- e) the fact that no adverse effects for LLCotton25 cotton have been reported to the authorisation holder

there is, to the best of our knowledge, no information available that questions the conclusion

that LLCotton25 cotton does not pose any greater risk to health or the environment than conventional cotton.

5. Adaptation of the Monitoring Plan and Associated Methodology for future years

In view of the results given in this report, no revisions to the general surveillance plan are considered necessary for LLCotton25 cotton.

Signed: BASF

Date: 19th December 2019